

## CHAPTER 9

### SAUK COUNTY FLOODPLAIN ZONING ORDINANCE

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#### SUBCHAPTER I

##### GENERAL PROVISIONS

**9.001 Statutory authorization, finding of fact, and statement of purpose.** (1) STATUTORY AUTHORIZATION. This ordinance is adopted pursuant to the authorization in Wis. Stat. §§ 59.69, 59.692, and 59.694 for counties and the requirements in Wis. Stat. § 87.30.

(2) FINDING OF FACT. Uncontrolled development and use of the floodplains and rivers in Sauk County would impair the public health, safety, convenience, general welfare, and tax base.

(3) STATEMENT OF PURPOSE. This ordinance is intended to regulate floodplain development to:

- Protect life, health, and property.
- Minimize expenditures of public funds for flood control projects.
- Minimize rescue and relief efforts undertaken at the expense of the taxpayers.
- Minimize business interruptions and other economic disruptions.
- Minimize damage to public facilities in the floodplain.
- Minimize the occurrence of future flood-blight areas in the floodplain.
- Discourage the victimization of unwary land buyers and homebuyers.

(h) Prevent increases in flood heights that could increase flood damage and result in conflicts between property owners.

(i) Discourage development in a floodplain if there is any practicable alternative to locate the activity, use, or structure outside of the floodplain.

**9.002 General provisions.**    **(1) AREAS TO BE REGULATED.** This ordinance regulates all areas that would be covered by the regional flood or base flood as shown on the Flood Insurance Rate Map or other maps approved by the Wisconsin department of natural resources. Base flood elevations are derived from the flood profiles in the flood insurance study and are shown as AE, A1-30, and AH zones on the FIRM. Other regulatory zones are displayed as A and AO zones. Regional flood elevations may be derived from other studies. If more than one map or revision is referenced, the most restrictive information shall apply.

**(2) OFFICIAL MAPS AND REVISIONS.** The boundaries of all floodplain districts are designated as A, AE, AH, AO, or A1-30 on the maps based on the Flood Insurance Study (FIS) listed below. Any change to the base flood elevations (BFE) or any changes to the boundaries of the floodplain or floodway in the FIS or on the Flood Insurance Rate Map (FIRM) must be reviewed and approved by the DNR and FEMA through the Letter of Map Change process (see s. 9.031 Amendments) before it is effective. No changes to regional flood elevations (RFE's) on non-FEMA maps shall be effective until approved by the DNR. These maps and revisions are on file in the office of conservation, planning, and zoning in the Sauk County West Square Building. If more than one map or revision is referenced, the most restrictive information shall apply.

(a) *Official maps: based on the FIS.* Dated December 18, 2009; with corresponding profiles that are based on the Flood Insurance Study (FIS) dated October 2, 2015; volume numbers: 55111CV001C and 55111CV002C.

FIRM, panel numbers:

Flood Insurance Rate Map Panels Affected: 55111C0025E, 55111C0075E, 55111C0118E, 55111C0119E, 55111C0131E, 55111C0132E, 55111C0135E, 55111C0151E, 55111C0162E,

55111C0164E, 55111C065E, 55111C0166E, 55111C0167E, 55111C0168E, 55111C0180E, 55111C0184E, 55111C0193E, 55111C0203E, 55111C0210E, 55111C0220E, 55111C0231E, 55111C0232E, 55111C0235E, 55111C0250E, 55111C0251E, 55111C0252E, 55111C0253E, 55111C0254E, 55111C0258E, 55111C0259E, 55111C0262E, 55111C0265E, 55111C0278E, 55111C0325E, 55111C0329E, 55111C0330E, 55111C0332E, 55111C0333E, 55111C0334E, 55111C0337E, 55111C0340E, 55111C0341E, 55111C0351E, 55111C0353E, 55111C0354E, 55111C0365E, 55111C0367E, 55111C0370E, 55111C0386E, 55111C0411E, 55111C0412E, 55111C0420E, 55111C0438E, 55111C0475E, 55111C0491E, 55111C0492E, 55111C0493E, 55111C0494E, 55111C0500E, 55111C0501E, 55111C0502E, 55111C0504E, 55111C0508E, 55111C0509E, 55111C0512E, 55111C0513E, 55111C0514E, 55111C0516E, 55111C0517E, 55111C0518E, 55111C0519E, 55111C0528E, 55111C0532E, 55111C0533E, 55111C0534E, 55111C0536E, 55111C0537E, 55111C0538E, 55111C0541E, 55111C0552E, 55111C0554E, 55111C0556E, 55111C0557E, 55111C0576E.

(b) *Official maps: based on the FIS.* Dated November 20, 2013; with corresponding profiles that are based on the Flood Insurance Study (FIS) dated October 2, 2015; volume numbers 55111CV001C and 55111CV002C.

FIRM, panel numbers:

Flood Insurance Rate Map Panels Affected: 55111C0159F, 55111C0178F, 55111C0179F, 55111C0191F, 55111C0192F, 55111C0194F, 55111C0212F, 55111C0213F, 55111C0214F, 55111C0356F, 55111C0357F, 55111C0266F, 55111C0267F, 55111C0269F, 55111C0376F, 55111C0378F, 55111C0381F, 55111C0382F, 55111C0383F, 55111C0384F, 55111C0286F, 55111C0288F, 55111C0402F, 55111C0403F, 55111C0404F, 55111C0038F, 55111C0039F, 55111C0043F, 55111C0155F, 55111C0156F, 55111C0157F, 55111C0158F, 55111C0183F, 55111C0187F, 55111C0218F, 55111C0268F, 55111C0352F, 55111C0358F, 55111C0359F, 55111C0377F, 55111C0379F, 55111C0406F, 55111C0407F, 55111C0408F, 55111C0409F.

(c) *Official maps: based on the FIS.* Dated October 2, 2015; with corresponding profiles that are based on the Flood Insurance Study (FIS)

dated October 2, 2015; volume numbers: 55111CV001C and 55111CV002C.

FIRM, panel numbers:

Flood Insurance Rate Map Panels Affected:

55111C0211F, 55111C0539F, 55111C0543F,  
55111C0544F, 55111C0553F, 55111C0561F,  
55111C0562F, 55111C0563F, 55111C0564F,  
55111C0612F, 55111C0616F, 55111C0617F,  
55111C0633F, 55111C0634F, 55111C0636F,  
55111C0637F, 55111C0639F, 55111C0641F,  
55111C0642F, 55111C0643F, 55111C0653F,  
55111C0654F, 55111C0658F, 55111C0659F,  
55111C0677F, 55111C0678F, 55111C0679F,  
55111C0681F, 55111C0682F, 55111C0701F.

(d) *Official Maps: based on other studies.*

Any maps referenced in this section must be approved by the DNR and be more restrictive than those based on the FIS at the site of the proposed development.

1. 100-year dam failure floodplain map, dated November 25, 2003 and titled "Sauk County Floodplain Ordinance Amendment -- Honey Creek Structures No.2, No.3, No.4.", prepared by the Sauk County land conservation department.

2. Flood profiles dated November 25, 2003 and titled, "Dam Breach Analysis -- Honey Creek Structures No.2, No.3, No.4.", prepared by the Sauk County land conservation department.

3. Floodway data table dated November 25, 2003 and titled, "Dam Breach Study Areas -- Honey Creek Structures No. 2, No. 3, No. 4.", prepared by the Sauk County land conservation department.

4. Floodplain map dated August 24, 2005 and titled, "Hydraulic Shadow Dutch Hollow Lake Dam". Earthen dam failure boundary, shown in blue, between cross-sections XS #1 and XS #7, prepared by Vierbicher Associates.

5. Flood profiles dated August 24, 2005 and titled "Water Surface Profile - Dutch Hollow Creek". Between cross-section XS #1 and point of intersection with the backwater of Baraboo River at elevation 899, just upstream of cross-section XS #5, prepared by Vierbicher Associates.

6. Floodway map dated July 2010 and titled, "Lake Redstone Breach Flood Zone."

7. Flood profile dated July 2010 and titled, 100-Year Flood Profile with the Lake Redstone Dam Failing."

8. Floodway data table for Lake Redstone Dam dated July 2010 and titled "Table 10: Floodway Data Table-The Dam Failing During the 100-Year Storm."

9. Floodway map dated July 2009 and titled, "Hydraulic Shadow. Delton Dam Hazard Assessment. Sauk County, WI."

10. Flood profile dated June 2009 and titled, "Dam Break Flood Profiles. Delton Dam Hazard Assessment. Dell Creek. Sauk County, WI."

11. Floodway data table for Delton Dam Hazard Assessment dated October 2009 and titled "Table 4. Hydraulic Shadow Floodway Data."

12. Floodway map dated August 8, 2013 and titled, "Lake Virginia Dam (Field File 56.35) - Dam Failure Analysis Hydraulic Shadow 1% Event (100 Year)."

13. Flood profiles dated August 8, 2013 and titled "Lake Virginia Dam (Field File 56.35) - Dam Failure Analysis Dam Break Profiles."

14. Floodway data table dated August 8, 2013 and titled, "Lake Virginia Dam (Field File 56.35) - Dam Failure Analysis Hydraulic Shadow Floodway Data Table."

15. Sauk County Floodstorage District Map. Panel 1 and 3 effective date November 20, 2013. Panel 2 and 4 effective date of December 18, 2009.

16. Floodway map dated October 8, 2018 and titled "Hydraulic Shadow Map --Cazenovia Dam Break Analysis."

17. Flood Profile dated October 8, 2018 and titled "Cazenovia Dam Break Analysis, Plan: Extended -- Unsteady -- Breach -- Mod Sz min."

18. Floodway data table dated October 8, 2018 and titled "Floodway Data Table -- Little Baraboo River (Cazenovia Branch) -- Floodway for Hydraulic Shadow (Dam Failure)."

19. Floodway map dated February 11, 2016 and titled, "Huey Duck Dam Failure Analysis-Hydraulic Shadow Map."

20. Flood profile undated and titled, "Unnamed Tributary of Dell Creek-Max Water Surface Hydraulic Shadow."

21. Floodway data table undated and titled "Huey Duck Dam Failure Floodway Data."

22. Floodway Map dated October 25, 2018 and titled "Magruder Dam Failure Inundation Map."

23. Flood profile dated October 25, 2018 and titled "Magruder Dam Failure Analysis Hydraulic Shadow Profile."

24. Floodway data table dated October 25, 2018 and titled "Magruder Dam Hydraulic Shadow Floodway Data."

25. Floodplain Study Appendix: All DNR- and FEMA-approved floodplain maps, flood profiles, floodway data tables, regional or base flood elevations and other information is located in the appendix to this ordinance. The appendix is kept on file in the conservation, planning and zoning department. Sauk County shall provide the most up-to-date appendix to the DNR and FEMA regional offices.

**(3) ESTABLISHMENT OF FLOODPLAIN ZONING DISTRICTS.** The regional floodplain areas are divided into four districts as follows:

(a) The Floodway District (FW) is the channel of a river or stream and those portions of the floodplain adjoining the channel required to carry the regional floodwaters and are contained within AE zones as shown on the FIRM.

(b) The Floodfringe District (FF) is that portion between the regional flood limits and the floodway and displayed as AE zones on the FIRM.

(c) The General Floodplain District (GFP) are those areas that may be covered by floodwater during the regional flood that do not have a base flood elevation or floodway boundary determined, including A, AH, and AO zones on the FIRM.

(d) The Floodstorage District (FSD) is that area of the floodplain where storage of floodwaters is calculated to reduce the regional flood discharge.

**(4) LOCATING FLOODPLAIN BOUNDARIES.** Discrepancies between boundaries on the official floodplain zoning map and actual field conditions shall be resolved using the criteria in paragraphs (a) or (b) below. If a significant difference exists, the map shall be amended according to s. 9.031. The zoning administrator can rely on a boundary derived from a profile elevation to grant or deny a land use permit whether or not a map amendment is required. The zoning administrator shall be responsible for documenting actual pre-development field conditions and the basis on which the district boundary was determined and for initiating any

map amendments required under this section. Disputes between the zoning administrator and an applicant over the district boundary line shall be settled according to s. 9.026(3) and the criteria in (a) and (b) below. Where the flood profiles are based on established base flood elevations from a FIRM, FEMA must approve any map amendment or revision pursuant to s. 9.031.

(a) If flood profiles exist, the map scale and the profile elevations shall determine the district boundary. The regional or base flood elevations shall govern if there are any discrepancies.

(b) Where flood profiles do not exist for projects, the location of the boundary shall be determined by the map scale.

**(5) REMOVAL OF LANDS FROM FLOODPLAIN.** Compliance with the provisions of this ordinance shall not be grounds for removing land from the floodplain unless it is filled at least 2 feet above the regional or base flood elevation, the fill is contiguous to land outside the floodplain, and the map is amended pursuant to s. 9.031.

**(6) COMPLIANCE.** Any development or use within the areas regulated by this ordinance shall be in compliance with the terms of this ordinance and other applicable local, state, and federal regulations.

**(7) MUNICIPALITIES AND STATE AGENCIES REGULATED.** Unless specifically exempted by law; all cities, villages, towns, and counties are required to comply with this ordinance and obtain all necessary permits. State agencies are required to comply if Wis. Stat. § 13.48(13) applies. The construction, reconstruction, maintenance, and repair of state highways and bridges by the Wisconsin department of transportation is exempt when Wis. Stat. § 30.2022 applies.

**(8) ABROGATION AND GREATER RESTRICTIONS.** (a) This ordinance supersedes all the provisions of any municipal zoning ordinance enacted under Wis. Stat. §§ 59.69, 59.692, or 59.694 or Wis. Stat. § 87.30, which relate to floodplains. A more restrictive ordinance shall continue in full force and effect to the extent of the greater restrictions, but not otherwise.

(b) This ordinance is not intended to repeal, abrogate, or impair any existing deed restrictions, covenants, or easements. If this ordinance imposes greater restrictions, the provisions of this ordinance shall prevail.

(9) **INTERPRETATION.** In their interpretation and application, the provisions of this ordinance are the minimum requirements liberally construed in favor of the governing body and are not a limitation on, or repeal of any other powers granted by the Wisconsin Statutes. If a provision of this ordinance, required by Wis. Admin. Code ch. NR 116, is unclear, the provision shall be interpreted in light of the standards in effect on the date of the adoption of this ordinance or in effect on the date of the most recent text amendment to this ordinance.

(10) **WARNING AND DISCLAIMER OF LIABILITY.** The flood protection standards in this ordinance are based on engineering experience and scientific research. Larger floods may occur or the flood height may be increased by manmade or natural causes. This ordinance does not imply or guarantee that non-floodplain areas or permitted floodplain uses will be free from flooding and flood damages. This ordinance does not create liability on the part of, or a cause of action against, the department or any officer or employee thereof for any flood damage that may result from reliance on this ordinance.

(11) **SEVERABILITY.** Should any portion of this ordinance be declared unconstitutional or invalid by a court of competent jurisdiction, the remainder of this ordinance shall not be affected.

(12) **ANNEXED AREAS FOR CITIES AND VILLAGES.** The Sauk County floodplain zoning provisions in effect on the date of annexation shall remain in effect and shall be enforced by the zoning administrator for all annexed areas until the municipality adopts and enforces an ordinance which meets the requirements of Wis. Admin. Code ch. NR 116 and the National Flood Insurance Program. These annexed lands are described on the county's official zoning map. County floodplain zoning provisions are incorporated by reference for the purpose of administering this section and are on file in the office of the zoning administrator. All plats or maps of annexation shall show the regional flood elevation and the floodway location.

## **SUBCHAPTER II**

### **DEFINITIONS**

**9.003 Purpose.** The purpose of this subchapter is to define words, terms, and phrases contained in this chapter which are essential to the understanding, administration, and enforcement of this chapter.

**9.004 Word usage.** For the purposes of this chapter, certain words and terms are used as follows:

- (1) Words used in the present tense include the future.
- (2) Words in the singular include the plural.
- (3) Words in the plural include the singular.
- (4) The word "shall" is mandatory and not permissive.

**9.005 Definitions.** For the purposes of this chapter, certain words and terms are defined as follows:

(1) "A zones" means those areas shown on the official floodplain zoning map which would be inundated by the regional flood. These areas may be numbered or unnumbered A zones. The A zones may or may not be reflective of flood profiles, depending on the availability of data for given area.

(2) "AH zone" see "Area of shallow flooding".

(3) "AO zone" see "Area of shallow flooding".

(4) "Accessory structure" means a subordinate or supplemental structure, the use of which is incidental to the permitted use of the main structure on the same lot, or to the main use of the premises on which it is located. An accessory structure may not be used for human habitation.

(5) "Accessory use" means:

(a) In all zoning districts except the exclusive agriculture zoning district, a subordinate use on the same lot which is incidental and customary in connection with the principal or conditional use.

(b) In the exclusive agriculture zoning district only, any of the following land uses on a farm:

1. A building, structure, or improvement that is an integral part of, or incidental to, an agricultural use as that term is defined in Wis. Stat. § 91.01.

2. An activity or business operation that is an integral part of, or incidental to, an agricultural use as that term is defined in Wis. Stat. § 91.01.

3. A farm residence as that term is defined in Wis. Stat. § 91.01.

4. A business, activity, or enterprise, whether or not associated with an agricultural use; that is conducted by the owner or operator of a farm; that requires no buildings, structures, or improvements other than those described in subds. 1. and 3., that employs no more than 4 full-time employees annually, and that does not impair or limit the current or future agricultural use of the farm or of other protected farmland.

5. Any other use that the Wisconsin department of agriculture, trade, and consumer protection by rule identifies as an accessory use.

(6) "Alteration" means an enhancement, upgrading, or substantial change or modifications other than an addition or repair to a dwelling or to electrical, plumbing, heating, ventilating, air conditioning, and other systems within a structure.

(7) "Area of shallow flooding" means a designated AO, AH, AR/AO, AR/AH, or VO zone on a community's flood insurance rate map with a 1% or greater annual chance of flooding to an average depth of 1 to 3 feet where a clearly defined channel does not exist, where the path of flooding is unpredictable, and where velocity flood may be evident. Such flooding is characterized by ponding or sheet flow.

(8) "Base flood" means the flood having a 1% chance of being equaled or exceeded in any given year, as published by FEMA as part of a flood insurance study and depicted on a flood insurance rate map.

(9) "Basement" means any enclosed area of a building having its floor sub-grade, i.e., below ground level, on all sides.

(10) "Building" means a roofed structure entirely separated from any other structure by space or by walls in which there are no common communicating doors, windows, or similar openings. A building has walls or columns for support and includes swimming pools, both above and below ground, permanent hunting blinds with a foundation, balconies, porches, decks, fireplaces, chimneys, and towers, including communication towers. A building does not include poles, towers and posts for lines

carrying communications or electricity, and recreational structures of open construction and without walls such as swing sets, slides, yard gyms, climbers, sand boxes, and teeter totters.

(11) "Bulkhead line" means a geographic line along a reach of navigable water that has been adopted by a municipal ordinance and approved by the Wisconsin department of natural resources pursuant to Wis. Stat. § 30.11, and which allows limited filling between this bulkhead line and the original ordinary high water mark, except where such filling is prohibited by the floodway provisions of this ordinance.

(12) "Campground" means any parcel of land which is designed, maintained, intended, or used for the purpose of providing sites for nonpermanent overnight use by 4 or more camping units, or which is advertised or represented as a camping area.

(13) "Camping unit" means any portable device, no more than 400 square feet in area, used as a temporary shelter, including but not limited to a camping trailer, motor home, bus, van, pick-up truck, or tent that is fully licensed, if required, and ready for highway use.

(14) "Certificate of compliance" means a certification that the construction and the use of land or a building, the elevation of fill, or the lowest floor of a structure is in compliance with all of the provisions of this ordinance.

(14) "Channel" means a natural or artificial watercourse with definite bed and banks to confine and conduct the normal flow of water.

(15) "Crawlways" or "crawl space" means an enclosed area below the first usable floor of a building, generally less than 5 feet in height, used for access to plumbing and electrical utilities.

(16) "Deck" means an unenclosed exterior structure that has no roof or sides but has a permeable floor which allows the infiltration of precipitation.

(17) "Department" means Sauk County conservation, planning, and zoning department.

(18) "Development" means any artificial change to improved or unimproved real estate, including the construction of buildings, structures, or accessory structures; the construction of additions or alterations to buildings, structures, or accessory structures; the repair of any damaged structure or the

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improvement or renovation of any structure, regardless of percentage of damage or improvement; the placement of buildings or structures; subdivision layout and site preparation; mining, dredging, filling, grading, paving, excavation, or drilling operations; the storage, deposition, or extraction of materials or equipment; and the installation, repair, or removal of public or private sewage disposal systems or water supply facilities.

(19) "Dryland access" means a vehicular access route which is above the regional flood elevation and which connects land located in the floodplain to land outside the floodplain, such as a road with its surface above regional flood elevation and wide enough for wheeled rescue and relief vehicles.

(20) "Encroachment" means any fill, structure, equipment, use, or development in the floodway.

(21) "Federal emergency management agency (FEMA)" means the federal agency that administers the National Flood Insurance Program.

(22) "Flood insurance rate map" means a map of a community on which the federal insurance administration has delineated both the floodplain and the risk premium zones applicable to the community. This map can only be amended by FEMA.

(23) "Flood" or "flooding" means a general and temporary condition of partial or complete inundation of normally dry land areas caused by one of the following conditions:

- (a) The overflow or rise of inland waters.
- (b) The rapid accumulation or runoff of surface waters from any source.
- (c) The sudden increase caused by an unusually high water level in a natural body of water, accompanied by a severe storm or by an unanticipated force of nature, or both, such as a seiche, or by some similarly unusual event.

(24) "Flood frequency" means the probability of a flood occurrence which is determined from statistical analyses. The frequency of a particular flood event is usually expressed as occurring, on average, once in a specified number of years or as a percent change of occurring in any given year.

(25) "Floodfringe" means that portion of the floodplain outside of the floodway which is

covered by floodwaters during the regional flood and associated with standing water rather than flowing water.

(26) "Flood hazard boundary map" means a map designating approximate flood hazard areas. Flood hazard areas are designated as unnumbered A zones and do not contain floodway lines or regional flood elevations. This map forms the basis for both the regulatory and insurance aspects of the National Flood Insurance Program until superseded by a flood insurance study and a flood insurance rate map.

(27) "Flood insurance study" means a technical engineering examination, evaluation, and determination of the local flood hazard areas. It provides maps designating those areas affected by the regional flood and provides both flood insurance rate zones and base flood elevations and may provide floodway lines. The flood hazard areas are designated as numbered and unnumbered A zones. Flood insurance rate maps that accompany the flood insurance study form the basis for both the regulatory and the insurance aspects of the National Flood Insurance Program.

(28) "Floodplain" means land which has been or may be covered by floodwater during the regional flood. It includes the floodway and the floodfringe and may include other designated floodplain areas for regulatory purposes.

(29) "Floodplain island" means a natural geologic land formation within the floodplain that is surrounded, but not covered, by floodwater during the regional flood.

(30) "Floodplain management" means policy and procedures to ensure wise use of floodplains, including mapping and engineering, mitigation, education, and administration and enforcement of floodplain regulations.

(31) "Flood profile" means a graph or a longitudinal profile line showing the relationship of the water surface elevation of a flood event to locations of land surface elevations along a stream or river.

(32) "Floodproofing" means any combination of structural provisions, changes, or adjustments to properties and structures, water and sanitary facilities, and contents of buildings subject to flooding, for the purpose of reducing or eliminating flood damage.

(33) "Flood protection elevation" means an elevation of 2 feet of freeboard above the water

surface profile elevation designated for the regional flood. Also see “freeboard.”

(34) “Floodstorage” means those floodplain areas where storage of floodwaters has been taken into account during analysis in reducing the regional flood discharge.

(35) “Floodway” means the channel of a river or stream and those portions of the floodplain adjoining the channel required to carry the regional flood discharge.

(36) “Freeboard” means a safety factor expressed in terms of a specified number of feet above a calculated flood level. Freeboard compensates for any factors that cause flood heights.

(37) “Habitable structure” means any structure or portion thereof used or designed for human habitation.

(38) “Hearing notice” means publication or posting meeting the requirements of Wis. Stat. ch. 985. For appeals, a Class 1 notice, published once at least 7 days before the hearing, is required. For all zoning ordinances and amendments, a Class 2 notice, published twice, once each week consecutively, the last at least 7 days before the hearing.

(39) “High flood damage potential” means damage that could result from flooding that includes any danger to life or health or any significant economic loss to a structure or building and its contents.

(40) “Highest adjacent grade” means the highest natural elevation of the ground surface prior to construction next to the proposed walls of a structure.

(41) “Historic structure” means any structure that is either:

(a) Listed individually in the National Register of Historic Places or preliminarily determined by the secretary of the interior as meeting the requirements for individual listing on the national register;

(b) Certified or preliminarily determined by the secretary of the interior as contributing to the historical significance of a registered historic district or a district preliminarily determined by the secretary to qualify as a registered historic district;

(c) Individually listed on a state inventory of historic places in states with historic

preservation programs which have been approved by the secretary of the interior; or

(d) Individually listed on a local inventory of historic places in communities with historic preservation programs that have been certified either by an approved state program, as determined by the secretary of the interior; or by the secretary of the interior in states without approved programs.

(42) “Increase in regional flood height” means a calculated upward rise in the regional flood elevation greater than 0.00 foot, based on a comparison of existing conditions and proposed conditions which is directly attributable to development in the floodplain but not attributable to manipulation of mathematical variables such as roughness factors, expansion and contraction coefficients, and discharge.

(43) “Land use” means any nonstructural use made of unimproved or improved real estate.

(44) “Lowest adjacent grade” means elevation of the lowest ground surface that touches any of the exterior walls of a building.

(45) “Lowest floor” means the lowest floor of the lowest enclosed area, including basements. An unfinished or flood resistant enclosure, usable solely for parking vehicles, building access, or storage in an area other than a basement area is not considered a building’s lowest floor provided that such enclosure is not built so as to render the structure in violation of the applicable non-elevation design requirements of 44 CFR 60.3.

(46) “Maintenance” means the act or process of restoring to original soundness including redecorating, refinishing, nonstructural repairs; or the replacement of existing fixtures, systems, or equipment with equivalent fixtures, systems, or structures.

(47) “Manufactured home” means a structure transportable in one or more sections which is built on a permanent chassis and is designed to be used with or without a permanent foundation when connected to required utilities. The term “manufactured home” includes a mobile home but does not include a “mobile recreational vehicle.”

(48) “Mobile or manufactured home park or subdivision” means a parcel or contiguous parcels of land, divided into 2 or more manufactured home lots for rent or sale.



(49) “Mobile or manufactured home park or subdivision, existing” means a parcel of land, divided into 2 or more manufactured home lots for rent or sale, on which the construction of facilities for servicing the lots is completed before the effective date of this ordinance. At a minimum, this would include the installation of utilities, the construction of streets, and either final site grading or the pouring of concrete pads.

(50) “Mobile or manufactured home park, expansion to existing” means the preparation of additional sites by the construction of facilities for servicing the lots on which the manufactured homes are to be affixed. This includes installation of utilities, construction of streets, and either final site grading or the pouring of concrete pads.

(51) “Mobile recreational vehicle” means a vehicle which is built on a single chassis, 400 square feet or less when measured at the largest horizontal projection, designed to be self-propelled, carried, or permanently towable by a licensed, light-duty vehicle; is licensed for highway use if registration is required and is designed primarily not for use as a permanent dwelling, but as temporary living quarters for recreational, camping, travel, or seasonal use. Manufactured homes that are towed or carried onto a parcel of land but do not remain capable of being towed or carried, including park model homes, do not fall within the definition of “mobile recreational vehicles.”

(52) “Model, corrected effective” means a hydraulic engineering model that corrects any errors that occur in the duplicate effective model, adds any additional cross sections to the duplicate effective model, or incorporates more detailed topographic information than that used in the current effective model.

(53) “Model, duplicate effective” means a copy of the hydraulic analysis used in the effective flood insurance study and referred to as the effective model.

(54) “Model, effective” means the hydraulic engineering model that was used to produce the current effective flood insurance study.

(55) “Model, existing; pre-project” means a modification of the duplicative effective model or corrected effective model to reflect any man-made modifications that have occurred within the

floodplain since the date of the effective model but prior to the construction of the project for which the revision is being requested. If no modification has occurred since the date of the effective model, then this model would be identical to the corrected effective model or duplicate effective model.

(56) “Model, revised; post-project” means a modification of the existing or pre-project conditions model, duplicate effective model, or corrected effective model to reflect revised or post-project conditions.

(57) “North American vertical datum” means elevations referenced to mean sea level datum, 1988 adjustment.

(58) “National geodetic vertical datum” means elevations referenced to mean sea level datum, 1929 adjustment.

(59) “New construction” means for floodplain management purposes, structures for which the start of construction commenced on or after the effective date of floodplain zoning regulations adopted by this community and includes any subsequent improvements to such structures. For the purposes of determining flood insurance rates, it includes any structures for which the “start of construction” commenced on or after the effective date of an initial flood insurance rate map or after December 31, 1974, whichever is later, and includes any subsequent improvements to such structures.

(60) “Nonconforming structure” means an existing lawful structure or building which is not in conformity with the dimensional or structural requirements of this ordinance for the area of the floodplain which it occupies. For example, an existing residential structure in the floodfringe district is a conforming use. However, if the lowest floor is lower than the flood protection elevation, the structure is nonconforming.

(61) “Nonconforming use” means an existing lawful use or accessory use of a structure or building which is not in conformity with the provisions of this ordinance for the area of the floodplain which it occupies, such as a residence in the floodway.

(62) “Obstruction to flow” means any development which blocks the conveyance of floodwaters such that this development alone or together with any future development will cause an increase in regional flood height.

(63) “Official floodplain zoning map” means that map, adopted and made part of this ordinance, as described in s. 9.002(2), which has been approved by the Wisconsin department of natural resources and FEMA.

(64) “Open space use” means those uses having a relatively low flood damage potential and not involving structures.

(65) “Ordinary high water mark” means the point on the bank or shore up to which the presence and action of surface water is so continuous as to leave a distinctive mark such as by erosion, destruction, or prevention of terrestrial vegetation, predominance of aquatic vegetation, or other easily recognized characteristic.

(66) “Person” means a human being or an entity, such as a corporation, that is recognized by law as having the rights and duties of a human being and shall include the plural.

(67) “Private sewage system” means a sewage treatment and disposal system serving one structure with a septic tank and soil absorption field located on the same parcel as the structure. It also means an alternative sewage system approved by the department of safety and professional services, including a substitute for the septic tank soil absorption field, a holding tank, a system serving more than one structure, or a system located on a different parcel than the structure.

(68) “Public utilities” means those utilities using underground or overhead transmission lines such as electric, telephone, and telegraph and distribution and collection systems such as water, sanitary sewer, and storm sewer.

(69) “Reasonably safe from flooding” means base floodwaters will not inundate the land or damage structures to be removed from the floodplain and that any subsurface waters related to the base flood will not damage existing or proposed buildings.

(70) “Regional flood” means a flood determined to be representative of large floods known to have occurred in Wisconsin. A regional flood is a flood with a 1% chance of being equaled or exceeded in any given year, and if depicted on the FIRM, the regional flood elevation is equivalent to the base flood elevations.

(71) “Start of construction” means the date the land use permit was issued; provided the actual start of construction, repair, reconstruction, rehabilitation, addition, placement, or other improvement was within 180 days of the permit date. The actual start means either the first placement of permanent construction on a site such as the pouring of slab or footings, the installation of piles, the construction of columns, or any work beyond initial excavation, or the placement of a manufactured home on a foundation. Permanent construction does not include land preparation such as clearing, grading and filling; nor does it include the installation of streets or walkways; nor does it include excavation for a basement, footings, piers or foundations, or the erection of temporary forms; nor does it include the installation on the property of accessory buildings such as garages or sheds not occupied as dwelling units or not part of the main structure. For an alteration the actual start of construction means the first alteration of any wall, ceiling, floor, or other structural part of a building whether or not that alteration affects the external dimensions of the building.

(72) “Structure” means any manmade object with form, shape, and utility; either permanently or temporarily attached to, placed on, or set into the ground, stream, or lake bed; including roofed and walled buildings, gas or liquid storage tanks, bridges, dams, and culverts.

(73) “Subdivision” has the meaning given in Wis. Stat. § 236.02(12).

(74) “Substantial damage” means damage of any origin sustained by a structure whereby the cost of restoring the structure to its pre-damaged condition would equal or exceed 50% of the equalized assessed value of the structure before the damage occurred.

(75) “Substantial improvement” means any repair, reconstruction, rehabilitation, addition, or improvement of a building or structure; the cost of which equals or exceeds 50% of the equalized assessed value of the structure before the improvement or repair is started. If the structure has sustained substantial damage, any repairs are considered substantial improvement regardless of the work performed. The term does not include either any project for the improvement of a building required to correct existing health, sanitary, or safety code violations identified by

the building official and that are the minimum necessary to assure safe living conditions; or any alteration of a historic structure provided that the alteration will not preclude the structure's continued designation as a historic structure.

(76) "Unnecessary hardship" means where special conditions affecting a particular property, which were not self-created, have made strict conformity with restrictions governing areas, setbacks, frontage, height, or density unnecessarily burdensome or unreasonable in light of the purposes of this ordinance.

(77) "Variance" means an authorization by the board of adjustment for the construction or maintenance of a building or structure in a manner which is inconsistent with dimensional standards, not uses, contained in the floodplain zoning ordinance.

(78) "Violation" means the failure of a structure or other development to be fully compliant with the floodplain zoning ordinance. A structure or other development without required permits, lowest floor elevation documentation, floodproofing certificates, or required floodway encroachment calculations is presumed to be in violation until such time as that documentation is provided.

(79) "Watershed" means the entire region contributing runoff or surface water to a watercourse or body of water.

(80) "Water surface profile" means a graphical representation showing the elevation of the water surface of a watercourse for each position along a reach of river or stream at a certain flood flow. A water surface profile at the regional flood is used in regulating floodplain areas.

(81) "Well" means an excavation opening in the ground made by digging, boring, drilling, driving, or other methods, to obtain groundwater regardless of its intended use.

### SUBCHAPTER III

#### GENERAL STANDARDS APPLICABLE TO ALL DISTRICTS

**9.006 General standards applicable to all floodplain districts.** The department shall review all permit applications to determine

whether proposed building sites will be reasonably safe from flooding. If a proposed building site is in a flood-prone area, all new construction and substantial improvements shall be designed and anchored to prevent flotation, collapse, or lateral movement of the structure resulting from hydrodynamic and hydrostatic loads; be constructed with flood-resistant materials; be constructed to minimize flood damages and to ensure that utility and mechanical equipment is designed and located so as to prevent water from entering or accumulating within the equipment during conditions of flooding. Subdivisions shall be reviewed for compliance with the above standards. All subdivision proposals, including manufactured home parks, shall include regional flood elevation and floodway data for any development that meets the subdivision definition of this ordinance and all other requirements in s. 9.027. Adequate drainage shall be provided to reduce exposure to flood hazards and all public utilities and facilities such as sewer, gas, electrical, and water systems are located and constructed to minimize or eliminate flood damages.

#### **9.007 Hydraulic and hydrologic analyses.**

(1) No floodplain development shall:

(a) Obstruct flow, defined as development which blocks the conveyance of floodwaters by itself or with other development, causing any increase in the regional flood height.

(b) Cause any increase in the regional flood height due to floodplain storage area lost.

(2) The zoning administrator shall deny permits if it is determined the proposed development will obstruct flow or cause any increase in the regional flood height, based on the officially adopted FIRMs or other adopted map, unless the provisions of s. 9.031 are met.

**9.008 Watercourse alterations.** No land use permit to alter or relocate a watercourse in a mapped floodplain shall be issued until the local official has notified in writing all adjacent municipalities, the Wisconsin department of natural resources, and FEMA regional offices, and required the applicant to secure all necessary state and federal permits. The standards of s. 9.007 must be met and the flood carrying

capacity of any altered or relocated watercourse shall be maintained. As soon as is practicable, but not later than 6 months after the date of the watercourse alteration or relocation and pursuant to s. 9.031, the community shall apply for a letter of map revision from FEMA. Any such alterations must be reviewed and approved by FEMA and the Wisconsin department of natural resources through the letter of map change process.

**9.009 Wis. Stat. chs. 30 and 31, development.**

Development which requires a permit from the Wisconsin department of natural resources under Wis. Stat. chs. 30 and 31; such as docks, piers, wharves, bridges, culverts, dams, and navigational aids; may be allowed if the necessary permits are obtained and amendments to the floodplain zoning ordinance are made according to s. 9.031.

**9.010 Public or private campgrounds.** Public or private campgrounds shall have a low flood damage potential and shall meet the following provisions:

(1) The campground is approved by the department of health services.

(2) A land use permit for the campground is issued by the zoning administrator.

(3) The character of the river system and the campground elevation are such that a 72-hour warning of an impending flood can be given to all campground occupants.

(4) There is an adequate flood warning procedure for the campground that offers the minimum notice required under this section to all persons in the campground. This procedure shall include a written agreement between the campground owner, the municipal emergency government coordinator, and the chief law enforcement official which specifies the flood elevation at which evacuation shall occur, personnel responsible for monitoring flood elevations, types of warning systems to be used, the procedures for notifying at-risk parties, and the methods and personnel responsible for conducting the evacuation.

(5) This agreement shall be for no more than one calendar year, at which time the agreement shall be reviewed and updated by the officials identified in s. 9.010(4) to remain in

compliance with all applicable regulations, including those of the Wisconsin department of health services and all other applicable regulations.

(6) Only camping units that are fully licensed, if required, and ready for highway use are allowed.

(7) The camping units shall not occupy any site in the campground for more than 180 consecutive days, at which time the camping unit must be removed from the floodplain for a minimum of 24 hours.

(8) All camping units that remain on site for more than 30 days shall be issued a limited authorization by the campground operator, a written copy of which is kept on file at the campground. Such authorization shall allow placement of a camping unit for a period not to exceed 180 days and shall ensure compliance with all the provisions of this section.

(9) The county may monitor the limited authorizations issued by the campground operator to assure compliance with the terms of this section.

(10) All camping units that remain in place for more than 180 consecutive days must meet the applicable requirements in either s. 9.011, 9.014, or 9.016 for the floodplain district in which the structure is located.

(11) The campground shall have signs clearly posted at all entrances warning of the flood hazard and the procedures for evacuation when a flood warning is issued.

(12) All service facilities, including but not limited to refuse collection, electrical service, gas lines, propane tanks, sewage systems, and wells shall be properly anchored and placed at, or floodproofed to, the flood protection elevation.

(13) Campgrounds are not permitted in the floodway district.

**SUBCHAPTER IV**

**FLOODWAY DISTRICT**

**9.011 Floodway district. (1) APPLICABILITY.** This section applies to all floodway areas on the floodplain zoning maps and those identified pursuant to s. 9.017.

(2) **PERMITTED USES.** The following open space uses are allowed in the floodway district and the floodway areas of the general floodplain district if they are not prohibited by any other ordinance, they meet the standards in s. 9.012 and 9.013, and all permits or certificates have been issued according to ss. 9.024 and 9.027:

(a) Agricultural uses such as farming, outdoor plant nurseries, horticulture, viticulture, and wild crop harvesting.

(b) Nonstructural industrial and commercial uses, such as loading areas, parking areas, and airport landing strips.

(c) Nonstructural recreational uses such as golf courses, tennis courts, archery ranges, picnic grounds, boat ramps, swimming areas, parks, wildlife and nature preserves, game farms, fish hatcheries, shooting, trap and skeet activities, hunting and fishing areas, and hiking and horseback riding trails, subject to the fill limitations of s. 9.012(4).

(d) Uses or structures accessory to open space uses or classified as historic structures that comply with ss. 9.012 and 9.013.

(e) Extraction of sand, gravel, or other materials that comply with s. 9.012(4).

(f) Functionally water-dependent uses such as docks, piers or wharves, dams, flowage areas, culverts, navigational aids and river crossings of transmission lines, and pipelines that comply with Wis. Stat. chs. 30 and 31.

(g) Public utilities, streets, and bridges that comply with s. 9.012(3).

**9.012 Standards for development in the floodway.** (1) **GENERAL.** (a) Any development in the floodway shall comply with s. 9.006 and have a low flood damage potential.

(b) Applicants shall provide the following data to determine the effects of the proposal according to s. 9.007 and 9.027(3):

1. A cross-section elevation view of the proposal, perpendicular to the watercourse, showing if the proposed development will obstruct flow; or

2. An analysis calculating the effects of this proposal on regional flood height.

(c) The zoning administrator shall deny the permit application if the project will cause any increase in the flood elevations upstream or

downstream, based on the data submitted for par. (b) above.

(2) **STRUCTURES.** Structures accessory to permanent open space uses or functionally dependent on a waterfront location may be allowed by permit if the structures comply with the following criteria:

(a) Not designed for human habitation, does not have a high flood damage potential, and is constructed to minimize flood damage.

(b) Shall have a minimum of 2 openings on different walls having a total net area not less than one square inch for every square foot of enclosed area, and the bottom of all such openings being no higher than one foot above grade. The openings shall be equipped with screens, louvers, or other coverings or devices provided that they permit the automatic entry and exit of floodwaters.

(c) Must be anchored to resist flotation, collapse, and lateral movement.

(d) Mechanical and utility equipment must be elevated or floodproofed to or above the flood protection elevation.

(e) It must not obstruct flow of floodwaters or cause any increase in flood levels during the occurrence of the regional flood.

(3) **PUBLIC UTILITIES, STREETS, AND BRIDGES.** Public utilities and bridges may be allowed by permit, if:

(a) Adequate floodproofing measures are provided to the flood protection elevation.

(b) Construction meets the development standards of s. 9.007.

(4) **FILLS OR DEPOSITION OF MATERIALS.** Fills or deposition of materials may be allowed by permit, if:

(a) The requirements of s. 9.007 are met.

(b) No material is deposited in navigable waters unless a permit is issued by the Wisconsin department of natural resources pursuant to Wis. Stat. ch. 30, and a permit pursuant to s. 404 of the Federal Water Pollution Control Act, amendments of 1972, 33 USC 1344 has been issued, if applicable, and all other requirements have been met.

(c) The fill or other materials will be protected against erosion by riprap, vegetative cover, sheet piling, or bulk heading.

(d) The fill is not classified as a solid or hazardous material.

**9.013 Prohibited uses.** All uses not listed as permitted uses in s. 9.011(2) are prohibited, including the following uses:

(1) Habitable structures, structures with high flood damage potential, or those not associated with permanent open-space uses.

(2) Storing materials that are buoyant, flammable, explosive, injurious to property, water quality, or human, animal, plant, fish, or other aquatic life.

(3) Uses not in harmony with or detrimental to uses permitted in the adjoining districts.

(4) Any private or public sewage system for new construction, except portable latrines that are removed prior to flooding and systems associated with recreational areas and Wisconsin department of natural resource-approved campgrounds that meet the applicable provisions of local ordinances and Wis. Admin. Code ch. SPS 383; any replacement, repair, or maintenance of an existing on-site sewage disposal system in a floodway area shall meet the applicable requirements of all municipal ordinances, s. 9.029(3) and Wis. Admin. Code ch. SPS 383.

(5) Any public or private wells for new construction which are used to obtain potable water, except those for recreational areas that meet the requirements of local ordinances and Wis. Admin. Code chs. NR 811 and NR 812; any replacement, repair, or maintenance of an existing well in the floodway district shall meet the applicable requirements of all municipal ordinances, s. 9.029(3) and Wis. Admin. Code chs. NR 811 and 812.

(6) Any solid or hazardous waste disposal sites.

(7) Any wastewater treatment ponds or facilities except those permitted under Wis. Admin. Code § NR 110.15(3)(b).

(8) Any sanitary sewer or water supply lines except those to service existing or proposed development located outside the floodway which complies with the regulations for the floodplain area occupied.

(9) Campgrounds.

**9.014 Floodfringe district. (1) APPLICABILITY.** This section applies to all floodfringe areas shown on the floodplain zoning maps and those identified pursuant to s. 9.017.

(2) PERMITTED USES. Any structure, land use, or development is allowed in the Floodfringe District if the standards in s. 9.014(3) are met, the use is not prohibited by this or any other ordinance or regulation, and all permits or certificates specified in ss. 9.024 and 9.027 have been issued.

(3) STANDARDS FOR DEVELOPMENT IN THE FLOODFRINGE. Section 9.007 shall apply in addition to the following requirements according to the use requested. Any existing structure in the floodfringe must meet the requirements of s. 9.019.

(a) *Residential uses.* Any existing residential structure in the floodfringe must meet the requirements of s. 9.019. Any residential structure, including a manufactured home, which is to be newly constructed or moved into the floodfringe, shall meet or exceed the following standards:

1. The elevation of the lowest floor shall be at or above the flood protection elevation on fill unless the requirements of s. 9.014(3)(a)2. can be met. The fill shall be one foot or more above the regional flood elevation extending at least 15 feet beyond the limits of the structure.

2. The basement or crawlway floor may be placed at the regional flood elevation if it is dry floodproofed to the flood protection elevation. No basement or crawlway floor is allowed below the regional flood elevation.

3. Contiguous dryland access shall be provided from a structure to land outside of the floodplain, except as provided in s. 9.014(3)(a)4.

4. In developments where existing street or sewer line elevations make compliance with s. 9.014(3)(a)3 impractical, the county may permit new development and substantial improvements where roads are below the regional flood elevation if:

a. The county has written assurance from police, fire, and emergency services that rescue and relief will be provided to the structure by wheeled vehicles during a regional flood event; or

## SUBCHAPTER V

### FLOODFRINGE DISTRICT

b. The county has an emergency evacuation plan approved by the Wisconsin department of natural resources.

5. Manufactured homes shall meet the requirements of s. 9.014(3)(k).

(b) *Accessory structures or uses.* Accessory structures shall be constructed on fill with the lowest floor at or above the regional flood elevation.

(c) *Commercial uses.* Any commercial structure which is erected, altered, or moved into the floodfringe shall meet the requirements of s. 9.014(3)(a)1-4. Subject to the requirement of s. 9.014(3)(e) storage yards, surface parking lots, and other such uses may be placed at lower elevations if an adequate warning system exists to protect life and property.

(d) *Manufacturing and industrial uses.* Any manufacturing or industrial structure which is erected, altered, or moved into the floodfringe shall have the lowest floor elevated to or above the flood protection elevation or meet the floodproofing standards in s. 9.029. Subject to the requirement of s. 9.014(3)(e) storage yards, surface parking lots, and other such uses may be placed at lower elevations if an adequate warning system exists to protect life and property.

(e) *Storage of materials.* Materials that are buoyant, flammable, explosive; or injurious to property, water quality, or human, animal, plant, fish, or aquatic life shall be stored at or above the flood protection elevation or floodproofed in compliance with s. 9.029. Adequate measures shall be taken to ensure that such materials will not enter the water body during flooding.

(f) *Public utilities, streets, and bridges.* All utilities, streets, and bridges shall be designed to be compatible with comprehensive floodplain development plans; and

1. When failure of public utilities, streets, and bridges would endanger public health or safety; or where such facilities are deemed essential; consumption or repair of such facilities shall only be permitted if they are designed to comply with s. 9.029.

2. Minor roads or non-essential utilities may be constructed at lower elevations if they are designed to withstand flood forces to the regional flood elevation.

(g) *Sewage systems.* All sewage disposal systems shall be designed to minimize or

eliminate infiltration of floodwater into the system, pursuant to s. 9.029(3), to the flood protection elevation and meet the provisions of all local ordinances and Wis. Admin. Code. ch. SPS 383.

(h) *Wells.* All wells shall be designed to minimize or eliminate infiltration of floodwaters into the system, pursuant to s. 9.029(3), to the flood protection elevation and shall meet the provisions of all local ordinances and Wis. Admin. Code chs. NR 811 and NR 812.

(i) *Solid waste disposal sites.* Disposal of solid or hazardous waste is prohibited in floodfringe areas.

(j) *Deposition of materials.* Any deposited material must meet all the provisions of this ordinance.

(k) *Manufactured homes.* 1. Owners or operators of all manufactured home parks and subdivisions shall provide adequate surface drainage to minimize flood damage and prepare, secure approval, and file an evacuation plan indicating vehicular access and escape routes with local emergency management authorities.

2. In existing manufactured home parks, all new homes, replacement homes on existing pads, and substantially improved homes shall:

a. Have the lowest floor elevated to the flood protection elevation.

b. Be anchored so they do not float, collapse, or move laterally during a flood.

3. Outside of existing manufactured home parks, including new manufactured home parks and all single units outside of existing parks, all new, replacement, and substantially improved manufactured homes shall meet the residential development standards for the floodfringe in s. 9.014(3)(a).

(l) *Mobile recreational vehicles.* All mobile recreational vehicles that are on site for 180 consecutive days or more or are not fully licensed and ready for highway use, shall meet the elevation and anchoring requirements in s. 9.014(3)(k)2. and 3. A mobile recreational vehicle is ready for highway use if it is on its wheels or jacking system, is attached to the site only by quick-disconnect utilities and security devices, and has no permanently attached additions.

**SUBCHAPTER VI**

**GENERAL FLOODPLAIN DISTRICT**

**9.015 Other floodplain district.** Other floodplain districts may be established under the ordinance and reflected on the floodplain zoning map. These districts may include general floodplain districts and floodstorage districts.

**9.016 General floodplain district. (1)** **APPLICABILITY.** The provisions for this district shall apply to all floodplains mapped as A, AO, or AH zones.

(2) **PERMITTED USES.** Pursuant to s. 9.017, it shall be determined whether the proposed use is located within the floodway or floodfringe. Those uses permitted in the floodway district, s. 9.011(2), and floodfringe district, s. 9.014(2), are allowed within the general floodplain district according to the standards of s. 9.016(3), provided that all permits or certificates required under ss. 9.024 and 9.027 have been issued.

(3) **STANDARDS FOR DEVELOPMENT IN THE GENERAL FLOODPLAIN DISTRICT.** Section 9.011 applies to floodway areas, s. 9.014 applies to floodfringe areas. The rest of this ordinance applies to either district. (a) In AO/AH zones the structure's lowest floor must meet one of the conditions listed below, whichever is higher:

1. At or above the flood protection elevation.
2. Two feet above the highest adjacent grade around the structure.
3. The depth as shown on the FIRM.

(b) In AO/AH zones, provide plans showing adequate drainage paths to guide floodwaters around structures.

**9.017 Determining floodway and floodfringe limits.** On receiving an application for development within the general floodplain district, the zoning administrator shall:

(1) Require the applicant to submit 2 copies of an aerial photograph or a plan which shows the proposed development with respect to the general floodplain district limits, stream channel, and existing floodplain developments; along with a legal description of the property, fill limits and elevations, building floor elevations and

floodproofing measures, and the flood zone as shown on the FIRM.

(2) Require the applicant to furnish any of the following information deemed necessary by the Wisconsin department of natural resources to evaluate the effects of the proposal on flood height and flood flows, regional flood elevation, and to determine floodway boundaries.

(a) A hydrologic and hydraulic study as specified in s. 9.027(3).

(b) Surface-view plan showing elevations or contours of the ground; pertinent structure, fill, or storage elevations; size, location, and layout of all proposed and existing structures on the site; location and elevations of streets, water supply, and sanitary facilities; soil types and other pertinent information.

(c) Specifications for building construction and materials, floodproofing, filling, dredging, channel improvement, storage, water supply, and sanitary facilities.



**SUBCHAPTER VII**

**FLOODSTORAGE DISTRICT**

**9.018 Floodstorage district.** The floodstorage district delineates that portion of the floodplain where storage of floodwaters has been taken into account and is relied upon to reduce the regional flood discharge. The district protects the floodstorage areas and assures that any development in the storage areas will not decrease the effective floodstorage capacity which would cause higher flood elevations. **(1)**

**APPLICABILITY.** The provisions of this section apply to all areas within the floodstorage district (FSD), as shown on the official floodplain zoning maps.

**(2) PERMITTED USES.** Any use or development which occurs in a floodstorage district must meet the applicable requirements in s. 9.014(3).

**(3) STANDARDS FOR DEVELOPMENT IN FLOODSTORAGE DISTRICTS.** (a) Development in a floodstorage district shall not cause an increase equal or greater than 0.00 of a foot in the height of the regional flood.

(b) No development shall be allowed which removes floodstorage volume unless an equal volume of storage as defined by the pre-development ground surface and the regional flood elevation shall be provided in the immediate area of the proposed development to compensate for the volume of storage which is lost, or compensatory storage. Excavation below the groundwater table is not considered to provide an equal volume of storage.

(c) If compensatory storage cannot be provided, the area may not be developed unless the entire area zoned as floodstorage district – on this waterway – is rezoned to the floodfringe district. This must include a revision of the floodplain study and map done for the waterway to revert to the higher regional flood discharge calculated without floodplain storage, as per s. 9.031 of this ordinance.

(d) No area may be removed from the floodstorage district unless it can be shown that the area has been filled to the flood protection elevation and is contiguous to other lands lying outside of the floodplain.

**SUBCHAPTER VIII**

**NONCONFORMING USES**

**9.019 Nonconforming uses.** **(1)** **APPLICABILITY.** If these standards conform with Wis. Stat. § 59.69(10), they shall apply to all modifications or additions to any nonconforming use or structure and to the use of any structure or premises which was lawful before the passage of this ordinance or any amendment thereto.

**(2)** The existing lawful use of a structure or its accessory use which is not in conformity with the provisions of this ordinance may continue, subject to the follow conditions:

(a) No modifications or additions to a nonconforming use or structure shall be permitted unless they comply with this ordinance. The words “modification” and “addition” include any alteration, addition, modification, structural repair, rebuilding, or replacement of any such existing use, structure, or accessory structure or use. Maintenance is not considered a modification; this includes painting, decorating, paneling, and other nonstructural components and the maintenance, repair, or replacement of existing private sewage or water supply systems or connections to public utilities. Any costs associated with the repair of a damaged structure are not considered maintenance. The construction of a deck that does not exceed 200-square feet and that is adjacent to the exterior wall of a principal structure is not an extension, modification, or addition. The roof of the structure may extend over a portion of the deck in order to provide safe ingress and egress to the principal structure.

(b) If a nonconforming use or the use of a nonconforming structure is discontinued for 12 consecutive months, it is no longer permitted, and any future use of the property, and any structure or building thereon, shall conform to the applicable requirements of this ordinance.

(c) The county shall keep a record which lists all nonconforming uses and nonconforming structures, their present equalized assessed value, the cost of all modifications or additions which have been permitted, and the percentage of the structure’s total current value those modifications represent.

(d) No modification or addition to any nonconforming structure or any structure with a nonconforming use, which over the life of the structure would equal or exceed 50% of its present equalized assessed value, shall be allowed unless the entire structure is permanently changed to a conforming structure with a conforming use in compliance with the applicable requirements of this ordinance. Contiguous dry-land access must be provided in compliance with s. 9.014(3). The costs of elevating the lowest floor of a nonconforming building or a building with a nonconforming use to the flood protection elevation are excluded from the 50% provisions of this paragraph.

(e) No maintenance to any nonconforming structure or any structure with a nonconforming use, the cost of which would equal or exceed 50% of its present equalized assessed value, shall be allowed unless the entire structure is permanently changed to a conforming structure with a conforming use in compliance with the applicable requirements of this ordinance. Contiguous dry-land access must be provided for residential and commercial uses in compliance with s. 9.014(3).

(f) If on a per-event basis the total value of the work being done under s. 9.019(2)(d) and (e) equals or exceeds 50% of the present equalized assessed value, the work shall not be permitted unless the entire structure is permanently changed to a conforming structure with a conforming use in compliance with the applicable requirements of this ordinance. Contiguous dry land access must be provided in compliance with s. 9.014(3).

(g) Except as provided in par. (h); if any nonconforming structure or any structure with a nonconforming use is destroyed or substantially damaged; it cannot be replaced, reconstructed, or rebuilt unless the use and the structure meet the current ordinance requirements. A structure is considered substantially damaged if the total cost to restore the structure to its pre-damaged condition equals or exceeds 50% of the structure's present equalized assessed value.

(h) For nonconforming buildings that are substantially damaged or destroyed by a non-flood disaster, the repair or reconstruction of any such nonconforming building shall be permitted in order to restore it to the size and use in effect prior to the damage event provided that the minimum federal code requirements below are

met and all required permits have been granted prior to the start of construction. 1. Residential structures shall:

a. Have the lowest floor, including basement, elevated to or above the base flood elevation using fill, pilings, columns, posts, or perimeter walls. Perimeter walls must have the requirements of s. 9.029(2).

b. Be anchored to prevent flotation, collapse, or lateral movement of the structure resulting from hydrodynamic and hydrostatic loads, including the effects of buoyancy, and shall be constructed with methods and materials resistant to flood damage.

c. Be constructed with electrical, heating, ventilation, plumbing, and air conditioning equipment and other service facilities that are designed or elevated so as to prevent water from entering or accumulating within the components during conditions of flooding.

d. In A zones obtain, review, and use any flood data available from a federal, state, or other source.

e. In AO zones with no elevation specified, shall have the lowest floor, including basement, meet the standards in s. 9.016(3)(a).

f. In AO zones, shall have adequate drainage paths around structures on slopes to guide floodwaters around and away from the structure.

2. Nonresidential structures shall:

a. Meet the requirements of s. 9.019(2)(h)1.a-f.

b. Either have the lowest floor, including basement, elevated to or above the regional flood elevation; or, together with attendant utility and sanitary facilities, shall meet the standards in s. 9.029(1) or (2).

(3) A nonconforming historic structure may be altered if the alteration will not preclude the structure's continued designation as a historic structure, the alteration will comply with s. 9.012(1), flood resistant materials are used, and construction practices and floodproofing methods that comply with s. 9.029 are used. Repair or rehabilitation of historic structures shall be exempt from the development standards of s. 9.019(2)(h)1 if it is determined that the proposed repair or rehabilitation will not preclude the structure's continued designation as a historic structure and is the minimum necessary to

preserve the historic character and design of the structure.

**9.020 Floodway district.** (1) No modification or addition shall be allowed to any nonconforming structure or any structure with a nonconforming use in the floodway district unless such modification or addition:

(a) Has been granted a permit or variance which meets all ordinance requirements.

(b) Meets the requirements of s. 9.019.

(c) Shall not increase the obstruction to flood flows or regional flood height.

(d) Any addition to the existing structure shall be floodproofed, pursuant to s. 9.029, by means other than the use of fill, to the flood protection elevation.

(e) If any part of the foundation below the flood protection elevation is enclosed, the following standards shall apply:

1. The enclosed area shall be designed by a registered architect or engineer to allow for the efficient entry and exit of floodwaters without human intervention. A minimum of 2 openings must be provided with a minimum net area of at least one-square inch for every one-square foot of the enclosed area. The lowest part of the opening can be no more than 12 inches above the adjacent grade.

2. The parts of the foundation located below the flood protection elevation must be constructed of flood-resistant materials.

3. Mechanical and utility equipment must be elevated or floodproofed to or above the flood protection elevation.

4. The use must be limited to parking, building access, or limited storage.

(2) For new construction, no new on-site sewage disposal system, or addition to an existing on-site sewage disposal system except where an addition has been ordered by a government agency to correct a hazard to public health, shall be allowed in the floodway district. Any replacement, repair, or maintenance of an existing on-site sewage disposal system in a floodway area shall meet the applicable requirements of all municipal ordinances, s. 9.029(3) and Wis. Admin Code ch. SPS 383.

(3) For new construction, no new well or modification to an existing well used to obtain potable water shall be allowed in the floodway

district. Any replacement, repair, or maintenance of an existing well in the floodway district shall meet the applicable requirements of all municipal ordinances, s. 9.029(3) and Wis. Admin. Code chs. NR 811 and NR 812.

**9.021 Floodfringe district.** (1) No modification or addition shall be allowed to any nonconforming structure or any structure with a nonconforming use unless such modification or addition has been granted a permit or variance by the county and meets the requirements of s. 9.014(3) except where s. 9.021(2) is applicable.

(2) Where compliance with the provisions of sub. (1) would result in unnecessary hardship, and only where the structure will not be used for human habitation or be associated with a high flood damage potential, the board of adjustment, using the procedures established in s. 9.026, may grant a variance from those provisions of sub. (1) for modifications or additions using the criteria listed below. Modifications or additions which are protected to elevations lower than the flood protection elevation may be permitted if:

(a) No floor is allowed below the regional flood elevation for residential or commercial structures.

(b) Human lives are not endangered.

(c) Public facilities, such as water or sewer, shall not be installed.

(d) Flood depths shall not exceed 2 feet.

(e) Flood velocities shall not exceed 2 feet per second.

(f) The structure shall not be used for storage of materials as described in s. 9.014(3)(e).

(3) All new private sewage disposal systems; or addition to, replacement, repair, or maintenance of a private sewage disposal system; shall meet all the applicable provisions of all local ordinances, 9.029(3) and Wis. Admin. Code ch. SPS 383.

(4) All new wells; or addition to, replacement, repair, or maintenance of a well; shall meet the applicable provisions of this ordinance, s. 9.029(3) and Wis. Admin. Code chs. NR 811 and NR 812.

**9.022 Floodstorage district.** No modifications or additions shall be allowed to any nonconforming structure in a floodstorage area

unless the standards outlined in s. 9.018(3) are met.

## **SUBCHAPTER IX**

### **ADMINISTRATION**

**9.023 Administration.** Where a zoning administrator, planning agency, or board of adjustment has already been appointed to administer a zoning ordinance adopted under Wis. Stat. §§ 59.69, 59.692, or 62.23(7), these officials shall also administer this ordinance.

**9.024 Zoning administrator.** DUTIES AND POWERS. The zoning administrator is authorized to administer this ordinance and shall have the following duties and powers:

(1) Advise applicants of the ordinance provisions, assist in preparing permit applications and appeals, and assure that the regional flood elevation for the proposed development is shown on all permit applications.

(2) Issue permits and inspect properties for compliance with provisions of this ordinance and issue certificates of compliance where appropriate.

(3) Inspect and assess all damaged floodplain structures to determine if substantial damage to the structures has occurred.

(4) Keep record of all official actions such as:

(a) All permits issued, inspections made, and work approved.

(b) Documentation of certified lowest floor and regional flood elevations.

(c) Floodproofing certificates.

(d) Water surface profiles, floodplain zoning maps and ordinances, nonconforming uses and structures including changes, appeals, variances, and amendments.

(e) All substantial damage assessment reports for floodplain structures.

(f) List of nonconforming structures and uses.

(5) Submit copies of the following items to the Wisconsin department of natural resources regional office:

(a) Within 10 days of the decision, a copy of any decisions on variances, appeals for map or text interpretations and map or text amendments.

(b) Copies of case-by-case analyses and other required information, including an annual summary of floodplain zoning actions taken.

(c) Copies of substantial damage assessments performed and all related correspondence concerning the assessments.

(6) Investigate, prepare reports, and report violations of this ordinance to the municipal zoning agency and attorney for prosecution. Copies of the reports shall also be sent to the Wisconsin department of natural resources regional office.

(7) Submit copies of amendments to the FEMA regional office.

**9.025 Conservation, planning and zoning committee, agency; description and roles. (1)** The zoning agency shall:

(a) Oversee the functions of the office of the zoning administrator.

(b) Review and advise the governing body on all proposed amendments to this ordinance, maps, and text.

(2) The zoning agency shall not:

(a) Grant variances to the terms of the ordinance in place of action by the board of adjustment.

(b) Amend the text or zoning maps in place of official action by the governing body.

**9.026 Board of adjustment.** The board of adjustment, created under Wis. Stat. § 59.694 for counties, or Wis. Stat. § 62.23(7)(e) for cities and villages, is hereby authorized or shall be appointed to act for the purposes of this ordinance. The board shall exercise the powers conferred by Wisconsin Statutes and adopt rules for the conduct of business. The zoning administrator shall not be the secretary of the board.

(1) **POWERS AND DUTIES.** The board of adjustment shall:

(a) *Appeals.* Hear and decide appeals where it is alleged there is an error in any order, requirement, decision, or determination made by an administrative official in the enforcement or administration of this ordinance.

(b) *Boundary disputes.* Hear and decide disputes concerning the district boundaries shown on the official floodplain zoning map.

(c) *Variances.* Hear and decide, on appeal, variances from the ordinance standards.

(2) **APPEALS TO THE BOARD.** (a) Appeals to the board may be taken by any person aggrieved or by any officer or department of the county affected by any decision of the zoning administrator or other administrative office. Such appeal shall be taken within 30 days, unless otherwise provided by the rules of the board, by filing with the official whose decision is in question and with the board, a notice of appeal specifying the reasons for the appeal. The official whose decision is in question shall transmit to the board all records regarding the matter appealed.

(b) *Notice and hearing for appeals including variances.* 1. Notice. The board shall:

- a. Fix a reasonable time for the hearing.
- b. Publish adequate notice pursuant to Wisconsin Statutes specifying the date, time and place, and subject of the hearing.

c. Assure that notice shall be mailed to the parties in interest and the Wisconsin department of natural resources regional office at least 10 days in advance of the hearing.

2. *Hearing.* Any party may appear in person or by agent. The board shall:

- a. Resolve boundary disputes according to s. 9.026(3).
- b. Decide variance applications according to s. 9.026(4).
- c. Decide appeals of permit denials according to s. 9.028.

(c) *Decision.* The final decision regarding the appeal or variance application shall:

1. Be made within a reasonable time.
2. Be sent to the Wisconsin department of natural resources regional office within 10 days of the decision.
3. Be a written determination signed by the chairperson or secretary of the board.
4. State the specific facts which are the basis for the board's decision.
5. Either affirm, reverse, vary, or modify the order, requirement, decision, or determination appealed; in whole or in part; dismiss the appeal for lack of jurisdiction or grant or deny the variance application.

6. Include the reasons for granting an appeal, describing the hardship demonstrated by the applicant in the case of a variance, clearly stated in the recorded minutes of the board proceedings.

(3) **BOUNDARY DISPUTES.** The following procedure shall be used by the board in hearing disputes concerning floodplain district boundaries:

(a) If a floodplain district boundary is established by approximate or detailed floodplain studies, the flood elevations or profiles shall prevail in locating the boundary. If none exist, other evidence may be examined.

(b) The person contesting the boundary location shall be given a reasonable opportunity to present arguments and technical evidence to the board.

(c) If the boundary is incorrectly mapped, the board should inform the zoning committee or the person contesting the boundary location to petition the governing body for a map amendment according to s. 9.031.

(4) **VARIANCE.** (a) The board may, upon appeal, grant a variance from the standards of this ordinance if an applicant convincingly demonstrates that:

1. Literal enforcement of the ordinance will cause unnecessary hardship.
2. The hardship is due to adoption of the floodplain ordinance and unique property conditions not common to adjacent lots or premises. In such cases the ordinance or map must be amended.
3. The variance is not contrary to the public interest.
4. The variance is consistent with the purpose of this ordinance in s. 9.001(3).

(b) In addition to the criteria in s. 9.026(4)(a), to qualify for a variance under FEMA regulations the following criteria must be met:

1. The variance shall not cause any increase in the regional flood elevation.
2. Variances can only be granted for lots that are less than ½ acre and are contiguous to existing structures constructed before the regional flood elevation.
3. Variances shall only be granted upon a showing of good and sufficient cause, shall be the minimum relief necessary, shall not cause

increased risks to public safety or nuisances, shall not increase costs for rescue and relief efforts, and shall not be contrary to the purpose of the ordinance.

(c) A variance shall not:

1. Grant, extend, or increase any use prohibited in the zoning district.
2. Be granted for a hardship based solely on an economic gain or loss.
3. Be granted for a hardship which is self-created.
4. Damage the rights or property values of other persons in the area.
5. Allow actions without the amendments to this ordinance or maps required in s. 9.031.

6. Allow any alteration of an historic structure, including its use, which would preclude its continued designation as an historic structure.

(d) When a floodplain variance is granted, the board shall notify the applicant in writing that it may increase risks to life and property and flood insurance premiums could increase up to \$25.00 per \$100.00 of coverage. A copy shall be maintained with the variance record.

**9.027 Land use permit.** A land use permit shall be obtained before any new development, repair, modification, or addition to an existing structure; or change in the use of a building or structure including sewer and water facilities, may be initiated. Application to the zoning administrator shall include:

(1) **GENERAL INFORMATION.** Applications shall contain the following information:

(a) Name and address of the applicant, property owner, and contractor.

(b) Legal description, proposed use, and whether it is new construction or a modification.

(2) **SITE DEVELOPMENT PLAN.** A site plan, drawn to scale, shall contain:

(a) Location, dimensions, area, and elevation of the lot.

(b) Location of the ordinary high-water mark of any abutting navigable waterways.

(c) Location of any structures with distances measured from the lot lines and street centerlines.

(d) Location of any existing or proposed on-site sewage systems or private water supply systems.

(e) Location and elevation of existing or future access roads.

(f) Location of floodplain and floodway limits as determined from the official floodplain zoning maps.

(g) The elevation of the lowest floor of proposed buildings and any fill using the vertical datum from the adopted study – either National Geodetic Vertical Datum or North American Vertical Datum.

(h) Data sufficient to determine the regional flood elevation in National Geodetic Vertical Datum or North American Vertical Datum at the location of the development and to determine whether or not the requirements of ss. 9.011 or 9.014 are met.

(i) Data to determine if the proposed development will cause an obstruction to flow, or an increase in regional flood height or discharge according to s. 9.007. This may include any of the information noted in s. 9.012(1).

**(3) HYDRAULIC AND HYDROLOGIC STUDIES TO ANALYZE DEVELOPMENT.** All hydraulic and hydrologic studies shall be completed under the direct supervision of a professional engineer registered in Wisconsin. The study contractor shall be responsible for the technical adequacy of the study. All studies shall be reviewed and approved by the Wisconsin department of natural resources. (a) *Zone A floodplains:*

1. Hydrology. The appropriate method shall be based on the standards in Wis. Admin. Code ch. NR 116.07(3), *Hydrologic Analysis: Determination of Regional Flood Discharge*.

2. Hydraulic modeling. The regional flood elevation shall be based on the standards in Wis. Admin. Code ch. NR 116.07(4), *Hydraulic Analysis: Determination of Regional Flood Elevation* and the following:

a. Determination of the required limits of the hydraulic model shall be based on detailed study information for downstream structures such as dams, bridges, and culverts to determine the adequate starting water surface elevation level for the study.

b. Channel sections may be surveyed.

c. Minimum 4-foot contour data in the overbanks shall be used for the development of cross section overbank and floodplain mapping.

d. A maximum distance of 500 feet between cross sections is allowed in developed areas with additional intermediate cross sections required at

transitions in channel bottom slope, including a survey of the channel at each location.

e. The most current version of Hydrologic Engineering Centers River Analysis System shall be used.

f. A survey of bridge and culvert openings and the top of road is required at each structure.

g. Additional cross sections are required at the downstream and upstream limits of the proposed development and any necessary intermediate locations based on the length of the reach if greater than 500 feet.

h. Standard accepted engineering practices shall be used when assigning parameters for the base model such as flow, Manning's N values, expansion, and contraction coefficients or effective flow limits. The base model shall be calibrated to past flooding data, such as high water marks, to determine the reasonableness of the model results. If no historical data is available, adequate justification shall be provided for any parameters outside standard accepted engineering practices.

i. The model must extend past the upstream limit of the difference in the existing and proposed flood profiles in order to provide a tie-in to existing studies. The height difference between the proposed flood profile and the existing study profiles shall be no more than 0.00 feet.

3. Mapping. A work map of the breach study shall be provided, showing all cross section locations, floodway and floodplain limits based on the best available topographic data, geographic limits of the proposed development and whether the proposed development is located in the floodway. a. If the proposed development is located outside of the floodway, then it is determined to have no impact on the regional flood elevation.

b. If any part of the proposed development is in the floodway, it must be added to the base model to show the difference between existing and proposed conditions. The study must ensure that all coefficients remain the same as in the existing model unless adequate justification based on standard accepted engineering practices are approved.

(b) *Zone AE Floodplains.* 1. Hydrology. If the proposed hydrology will change the existing study, the appropriate method to be used shall be

based on Wis. Admin. Code ch. NR 116.07(3) *Hydrologic Analysis: Determination of Regional Flood Discharge.*

2. Hydraulic model. The regional flood elevation shall be based on the standards in Wis. Admin. Code ch. NR 116.07(4) *Hydraulic Analysis: Determination of Regional Flood Elevation* and the following:

a. Duplicate effective model. The effective model shall be reproduced to ensure correct transference of the model data and to allow integration of the revised data to provide a continuous flood insurance study model upstream and downstream of the revised reach. If data from the effective model is available, models shall be generated that duplicate the flood insurance study profiles and the elevations shown in the floodway data table in the flood insurance study report to within 0.1 foot.

b. Corrected effective model. The corrected effective model shall not include any manmade physical changes since the effective model date, but shall import the model into the most current version of Hydrologic Engineering Centers River Analysis System for review by the Wisconsin department of natural resources.

c. Existing model for pre-project conditions. The existing model shall be required to support conclusions about the actual impacts of the project associated with the revised, post-project, model or to establish more up-to-date models on which to base the revised post-project model.

d. Revised, post-project conditions, model. The revised model for post-project conditions shall incorporate the existing model and any proposed changes to the topography caused by the proposed development. The model shall reflect proposed conditions.

e. All changes to the duplicate effective model and subsequent models must be supported by certified topographic information, bridge plans, construction plans, and survey notes.

f. Changes to the hydraulic models shall be limited to the stream reach for which the revision is being requested. Cross sections upstream and downstream of the revised reach shall be identical to those in the effective model and result in water surface elevations and top widths computed by the revised models upstream and downstream of

the revised reach as required. The effective model shall not be truncated.

3. Mapping. Maps and associated engineering data shall be submitted to the Wisconsin department of natural resources for review according to the following conditions:

a. Consistency between the revised hydraulic models, the revised floodplain and floodway delineations, the revised flood profiles, topographic work map, annotated FIRMs or flood boundary floodway maps, or both, construction plans, and bridge plans.

b. Certified topographic map of suitable scale, contour interval, and a planimetric map showing the applicable items. If a digital version of the map is available, it may be submitted in order that the FIRM may be more easily revised.

c. Annotated FIRM panel showing the revised 1% and 0.2% annual chance floodplains and floodway boundaries.

d. If annotated FIRM or flood boundary and floodway map, or both, and digital mapping data such as GIS or CADD are used then all supporting documentation or metadata must be included with the data submission along with the Universal Transverse Mercator projection and State Plane Coordinate System in accordance with FEMA mapping specifications.

e. The revised floodplain boundaries shall tie into the effective floodplain boundaries.

f. All cross sections from the effective model shall be labeled in accordance with the effective map, and a cross section lookup table shall be included to relate to the model input numbering scheme.

g. Both the current and proposed floodways shall be shown on the map.

h. The stream centerline or profile baseline used to measure stream distances in the model shall be visible on the map.

(4) EXPIRATION. All permits issued under the authority of this ordinance shall expire no more than 180 days after issuance. The permit may be extended for a maximum of 180 days for good and sufficient cause.

(5) CERTIFICATE OF COMPLIANCE. No land shall be occupied or used; and no building which is hereafter constructed, altered, added to, modified, repaired, rebuilt, or replaced shall be occupied until a certificate of compliance is issued by the zoning administrator; except where

no permit is required; subject to the following provisions:

(a) The certificate of compliance shall show that the building or premises or part thereof and the proposed use conform to the provisions of this ordinance.

(b) Application for such certificate shall be concurrent with the application for a permit.

(c) If all ordinance provisions are met, the certificate of compliance shall be issued within 10 days after written notification that the permitted work is completed.

(d) The applicant shall submit a certification signed by a registered professional engineer, architect, or land surveyor that the fill, lowest floor, and floodproofing elevations are in compliance with the permit issued. Floodproofing measures also require certification by a registered professional engineer or architect that the requirements of s. 9.029 are met.

(6) OTHER PERMITS. Prior to obtaining a floodplain development permit the applicant must secure all necessary permits from federal, state, and local agencies, including those required by the U.S. Army Corps of Engineers under s. 404 of the Federal Water Pollution Control Act, Amendments of 1972, 33 U.S.C. 1344.

#### **9.028 To review appeals of permit denials.**

(1) Pursuant to s. 9.025, the zoning agency or board of adjustment shall review all data related to the appeal. This may include:

(a) Permit application data listed in s. 9.027.

(b) Floodway or floodfringe, or both, determination data in s. 9.017.

(c) Data listed in s. 9.012(1)(b) where the applicant has not submitted this information to the zoning administrator.

(d) Other data submitted with the application or submitted to the board with the appeal.

(2) For appeals of all denied permits the board shall:

(a) Follow the procedures of s. 9.026.

(b) Consider zoning agency recommendations.

(c) Either uphold the denial or grant the appeal.

(3) For appeals concerning increases in regional flood elevation the board shall:



(a) Uphold the denial where the board agrees with the data showing an increase in flood elevation. Increases may only be allowed after amending the flood profile and map and all appropriate legal arrangements are made with all adversely affected property owners as per the requirements of s. 9.031.

(b) Grant the appeal where the board agrees that the data properly demonstrates that the project does not cause an increase provided no other reasons for denial exist.

**9.029 Floodproofing standards for nonconforming structures or uses.** (1) No permit or variance shall be issued for a non-residential structure designed to be watertight below the regional flood elevation until the applicant submits the following:

(a) A plan certified by a registered professional engineer or architect that the floodproofing measures will protect the structure or development to the flood protection elevation.

(b) A FEMA flood-proofing certificate.

(2) For a structure designed to allow the entry of floodwaters, no permit or variance shall be issued until the applicant submits a plan either:

(a) Certified by a registered professional engineer or architect; or

(b) Meets or exceeds the following standards:

1. A minimum of 2 openings having a total net area of net less than one square inch for every square foot of enclosed area subject to flooding.

2. The bottom of all openings shall be no higher than one foot above grade.

3. Openings may be equipped with screens, louvers, valves, or other coverings or devices provided that they permit the automatic entry and exit of floodwaters.

(3) Floodproofing measures shall be designed, as appropriate, to:

(a) Withstand flood pressures, depths, velocities, uplift and impact forces, and other regional flood factors.

(b) Protect structures to the flood protection elevation.

(c) Anchor structures to foundations to resist flotation and lateral movement.

(d) Minimize or eliminate infiltration of floodwaters.

(e) Minimize or eliminate discharges into floodwaters.

**9.030 Public information.** Information to the public shall be provided as follows:

(1) Place marks on structures to show the depth of inundation during the regional flood.

(2) All maps, engineering data, and regulations shall be available and widely distributed.

(3) Real estate transfer should show the floodplain district or districts in which real property is located.

## SUBCHAPTER X

### AMENDMENTS

**9.031 Amendments.** Obstructions or increases may only be permitted if amendments are made to this ordinance, the official floodplain zoning maps, floodway lines, and water surface profiles, in accordance with s. 9.032. (1)

In AE Zones with a mapped floodway, no obstructions or increases shall be permitted unless the applicant receives a conditional letter of map revision from FEMA and amendments are made to this ordinance, the official floodplain zoning maps, floodway lines, and water surface profiles in accordance with s. 9.032. Any such alterations must be reviewed and approved by FEMA and the Wisconsin department of natural resources.

(2) In A zones, increases equal to or greater than 1.0 foot may only be permitted if the applicant receives a conditional letter of map revision from FEMA and amendments are made to this ordinance, the official floodplain maps, floodway lines, and water surface profiles in accordance with s. 9.032.

**9.032 General.** The governing body shall change or supplement the floodplain zoning district boundaries and this ordinance in the manner outlined in s. 9.033. Actions which require an amendment to the ordinance or submittal of a letter of map change, or both, shall include the following:

(1) Any fill or floodway encouragement that obstructs flow causing an increase in the regional flood height.

(2) Any change to the floodplain boundaries or watercourse alterations on the FIRM, or both.

(3) Any changes to any other officially adopted floodplain maps listed in s. 9.002.

(4) Any floodplain fill which raises the elevation of the filled area to a height at or above the flood protection elevation and is contiguous to land lying outside the floodplain.

(5) Correction of discrepancies between the water surface profiles and floodplain maps.

(6) Any upgrade to floodplain zoning ordinance text required by Wis. Admin. Code § NR 116.05, or otherwise required by law, or for changes required by the county.

(7) All channel relocations and changes to the maps to alter floodway lines or to remove an area from the floodway or the floodfringe that is based on a base flood elevation from a FIRM requires prior approval by FEMA.

**9.033 Procedures.** Ordinance amendments may be made upon petition of any party according to the provisions of Wis. Stat. § 62.23, for cities and villages, or Wis. Stat. § 59.69, for counties. The petitions shall include all data required by ss. 9.017 and 9.027. The land use permit shall not be issued until a letter of map revision is issued by FEMA for the proposed changes. (1) The proposed amendment shall be referred to the zoning agency for a public hearing and recommendation to the governing body. The amendment and notice of public hearing shall be submitted to the Wisconsin department of natural resources regional office for review prior to the hearing. The amendment procedure shall comply with the provisions of Wis. Stat. § 62.23, for cities and villages or Wis. Stat. § 59.69, for counties.

(2) No amendments shall become effective until reviewed and approved by the Wisconsin department of natural resources.

(3) All persons petitioning for a map amendment that obstructs flow causing any increase in the regional flood height shall obtain flooding easements or other appropriate legal arrangements from all adversely affected property owners and notify local units of

government before the amendment can be approved by the governing body.

**9.034 Enforcement and penalties.** Any violation of the provisions of this ordinance by any person shall be unlawful and shall be referred to the municipal attorney who shall expeditiously prosecute all such violators. A violator shall, upon conviction, forfeit to the county a penalty of not less than \$50.00, together with a taxable cost of such action. Each day of continued violation shall constitute a separate offense. Every violation of this ordinance is a public nuisance, and the creation may be enjoined and the maintenance may be abated by action at suit of the municipality, the state, or any citizen thereof pursuant to Wis. Stat. § 87.30.

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As adopted by the Sauk County Board of Supervisors on January 21, 1992, by Ordinance 7-92, and effective upon approval by the Wisconsin Department of Natural Resources and the Federal Emergency Management Agency pursuant to 59.971(6) and 87.30(1)(b), Stats., January 30, 1992. Amended by the Sauk County Board of Supervisors on April 17, 2001 - Ordinance No. 12-01. Amended by the Sauk County Board of Supervisors on December 16, 2003 - Ordinance Nos. 162-03 and 163-03. Repealed and recreated by the Sauk County Board of Supervisors on December 18, 2007 - Ordinance No. 126-07. Amended by the Sauk County Board of Supervisors on December 15, 2009 - Ordinance No. 174-09. Repealed and recreated by the Sauk County Board of Supervisors on October 15, 2013 - Ordinance No. 64-13. Amended by the Sauk County Board of Supervisors on August 18, 2015 - Ordinance No. 9-15. Amended by the Sauk County Board of Supervisors on September 20, 2016 - Ordinance No. 4-16. Amended by the Sauk County Board of Supervisors on March 19, 2019 - Ordinance No. 4-19.